

Special EU Programmes Body Foras Um Chláir Speisialta An AE Boord O Owre Ocht UE Projecks



European Union European Regional Development Fund Investing in your future

NORTHERN IRELAND, THE BORDER REGION OF IRELAND AND WESTERN SCOTLAND INTERREG VA PROGRAMME (2014 - 2020) CCI No: 2014TC16RFCB047

DRAFT MINUTES MONITORING COMMITTEE MEETING Tuesday 27 November 2018 Dundalk Institute of Technology

Attendance

A list of attendees and apologies is attached at Annex II.

1. Welcome and Introduction by Chairperson

The Chair welcomed attendees to the eighth meeting of the INTERREG VA Programme Monitoring Committee (PMC) 2014 – 2020, and introduced EU Commission Desk Officer Marianne Van De Vorle.

The Chair also introduced the new JS Director, Leanne Massey, who replaces John Greer. The Chair recorded her thanks to JS Manager Paul Boylan for filling the JS Director role during the transition.

The Chair thanked Aidan Hoare and his Hospitality students for the lunch provided, and for facilitating the meeting.

The Chair also welcomed a number of new Members and Advisors to the Programme Monitoring Committee (PMC), including;

- Ruth MacDonald of the Scottish Government, who replaces Robert Gompertz;
- Philip Mynes of NICVA, who replaces Bob Harper;
- Philip Maguire of the Confederation of British Industry (CBI), who replaces Dr Norman Apsley;
- **Michael Spillane** of the Department of Tourism, Transport and Sport (DTTAS), who replaces Derek O'Neill, and;
- Jacqueline Healy, of the Irish Human Rights and Equality Commission, who replaces Stefania Minervino.

The Chair thanked **Dr Norman Apsley** for his work on the Programme Monitoring Committee and congratulated him on his retirement.

The Chair provided an update on developments in Programme implementation since the previous PMC meeting on 17th April 2018 in Ulster University, which consisted of the following main points;

- Brexit negotiations are ongoing and, in recent days, the UK's Withdrawal Agreement has been accepted by the EU Commission to be brought before the UK Parliament;
- The Chair quoted the Withdrawal Agreement's Ireland-Northern Ireland protocols "Recalling the Union and the United Kingdom's commitments to the North South PEACE and INTERREG funding programmes under the current multi-annual financial framework and to the maintaining of the current funding proportions for the future programme", in order to highlight both Programmes' relevance to the negotiations. The Programmes are further referenced in the Agreement's Political Declaration;
- The extension of the HMT Treasury guarantee to the end of the Programme period provides a level of reassurance. In addition, the EU Commission's communication on contingency planning for the UK's withdrawal supports the Irish commitment to the Programmes. The SEUPB is working closely with both Member States to explore all options;
- In May 2018, the EU Commission released its Multi Financial Framework Budget for post-2020, which made specific reference to a "PEACE Plus"

programme, which represents a combination of the PEACE Programmes and INTERREG activities. While PEACE Plus is subject to the finalisation of negotiations and the UK's involvement and contribution, it is seen as a positive step for the future of PEACE and INTERREG activities in the region;

- Northern Ireland remains without a functioning Executive and the SEUPB continues to work with the Department of Finance and the Department of Public Expenditure and Reform to mitigate any potential risk to the Programmes;
- The Northern Ireland (Executive Formation and Exercise of Functions) Bill
 passed at Westminster at the end of October may provide NI Departments with
 some flexibility in managing the decision making process;
- The second call for applications under the Electric Vehicles objective opened in August and closed in November 2018;
- On 21 June 2018, five projects under both PEACE and INTERREG were invited to a state dinner organised by An Taoiseach, Leo Varadkar in honour of the EU Commission President, Jean-Claude Juncker;
- On 13 September, the Minister of State for European Affairs, Helen McEntee, visited SEUPB's Belfast office and two INTERREG projects;
- On 17 September, the SEUPB facilitated a project visit for the Minister for Finance & Public Expenditure and Reform, Paschal Donohoe TD;
- On 24 September, the UK Deputy Ambassador to the EU, Katrina Williams, spent a day hearing from three INTERREG projects;
- Since the previous PMC meeting, eight INTERREG launches have taken place and a total of eight training sessions have been held, attended by 200 plus project participants, and;
- In his absence, the Chair welcomed Gerry Finn as the new Chair of the Audit and Risk Committee, and referred to his position on the Programme Monitoring Committees for previous Programmes.

The Chair informed Members of project presentations and tours planned for later in the agenda, which feature DKIT as Lead Partner and Partner. She thanked Dr Paul MacArtain and Dr Dominic McLarnon of the SPIRE II project and Dr Keith Thornbury of the BREATH project for accommodating the Committee.

2. Agree the Agenda

The agenda was agreed.

3. Conflicts of Interest

The Chair informed Members that the PMC Conflict of Interest register is updated on an annual basis, and requested any conflicts relating to today's meeting were declared.

No potential conflicts of interest were declared.

4. Minutes of previous meeting - 17 April 2018

The Monitoring Committee approved the minutes of 17 April 2018 as a true and accurate record of the previous meeting. The minutes will be uploaded to the SEUPB website.

5. Matters arising

The Chair provided an overview of the two matters arising from the previous meeting, the first of which has been resolved.

The second refers to upcoming Steering Committee dates. **The Chair** explained the challenges in providing dates in advance, and outlined upcoming Steering Committee meetings in December 2018 and January 2019.

6. Update on Programme Implementation

The MA Director provided an update on Programme implementation and stated that PMC presentations will be circulated to Members following meetings going forward. The presentation consisted of the following main points;

- This PMC previously agreed amendments to the INTERREG VA Cooperation Programme via written procedure. The EU Commission formally agreed the same changes in October 2018, allowing for greater flexibility in assessing applications through a one-stage process;
- The one-stage process was utilised in the recent Electric Vehicles call, which closed in November and is being assessed by the Joint Secretariat (JS) prior to a Steering Committee in 2019;
- Letters of Offer have issued under Priority Axis 4 (Health) at €5.5m; and under Priority Axis 2 (Environment), to the value of €4.7m;
- The Dashboard is operational, providing timely and accurate information on output and spend on a monthly basis in comparison to quarterly eMS reporting, to better inform decision making and planning;
- Work on eMS continues with the system developers, in order to support enhanced functionality and customer experience;
- The Performance Framework is new to the 2014-2020 Programmes as a mandatory programming tool to assess progress;

	Projected Achievement December 2018	Milestone Target December 2018
Research & Innovation	€12.5 m	€6.6m
Environment	€9.9m	€7.8m
Transport	€6.7m	€4.3m
Health	€4.3m	€5.7m

• To date, eligible expenditure has been achieved as follows;

- The Health objective represents a key risk in achieving Performance Framework targets, with €4.3m anticipated by the end of 2018 against the €5.7m target. The SEUPB is working closely with the projects to maximise spend and ensure accuracy of claims;
- The 2017 N+3 target was exceeded by circa €8m, and an over-commitment of around €12m against the €29.3m 2018 target is forecast for the end of December 2018, and;
- The end of 2018 is a key milestone for the first impact evaluation reports, and the evaluators will present their findings at the next PMC.

AP 1: PMC members to receive meeting presentations going forward

AP 2: Impact evaluators to present at next PMC

The JS Director provided a presentation on implementation by thematic area which included the following main points;

- Since the previous meeting, one Steering Committee meeting has taken place, approving additional commitments of around €10m, with one further application not recommended for funding due to State Aid implications;
- A Steering Committee on 06 December will take decisions around elements of the Health and Environment objectives;
- 87% of Programme funding has been committed, at a value of €244.6m;
- Additional workplans have been approved in the CANN and CABB projects under the Environment objective, leading to an increase in 500 hectares of habitats in addition to conservation action plans;
- Under the Marine objective, the Sea Monitor project has been approved by Steering Committee and, while experiencing slight delays relating to expenditure, implementation is under way and the SEUPB is working closely with partners to release payment;
- Approval of Phase 2 of the SWELL project will be examined by the December Steering Committee following successful completion of Phase 1;

- The JS Director explained the challenges in the Health objective, including the rejected applications and gaps in population health, beneficiary numbers and cross-border intervention. The SEUPB is working with the Accountable Departments to address the issues and explore how the output commitments can be met, and;
- An issue has also been identified in the specialist training element of the Health objective. The SEUPB has invited expressions of interest from existing partners, and are assessing the responses.

The Chair thanked the MA and JS Directors and encouraged new Members to ask questions, recognising the complexity of the information provided.

The Department for Public Expenditure and Reform representative made the following comments;

- Welcomed the progress against commitments and Performance Framework targets;
- Stated enthusiasm for the SWELL project, which represents a significant amount of funding;
- Welcomed progress on the Electric Vehicles call and the monitoring arrangements around the Health objective;
- Stated the importance of communicating the message of a high-performing Programme in the current political environment, and;
- Discussed the shift of focus from commitment to drawdown of expenditure at this stage of Programme implementation.

The Department of Finance representative commended the 87% commitment achieved and also emphasised the shift of focus to the drawdown of expenditure from the EU Commission.

In their absence, **the Department of Finance representative** conveyed comments on the Health objective from **the Department of Health NI representative** regarding their concerns on the low 14% achievement against the 'number of beneficiaries' output. **The JS Director** explained the underachievement relates to a restrictive interpretation of the output indicator measurement within the Performance Framework which affected how it was reported, and the JS have been providing the project partners with relevant additional support.

The Environmental Pillar representative (2) requested further detail on the applications received under the Electric Vehicles call.

The JS Director and JS Manager provided a response, detailing one application received at a value of €9m from a consortium partnership led by the East Border Region. The application proposes the funding of 73 rapid charger locations and associated research activity within the eligible area.

The EU Commission Desk Officer thanked the JS Director for her presentation, and commented on the Performance Framework and the result orientation of the current Programming period. She also acknowledged the challenges around the Health objective, which is only categorised as a "serious failure" if achievement in two or more outputs is lower than 65%.

The Monitoring Committee;

• Noted the progress in implementation of the Programme.

7. Update on Performance Framework

The Chair introduced the Performance Framework update paper, which will feature as a standing item on future Monitoring Committee agendas, detail of which was provided in **the MA Director's** Implementation presentation.

The Monitoring Committee:

• Noted the progress that has been made with regards to achievement of 2018 milestones and the Performance Framework.

8. Update on implementation of the Communications Strategy

The Communications Manager provided a presentation which outlined upcoming project launches, the positive or neutral tone of media coverage surrounding the Programme and SEUPB's engagement with stakeholders over social media.

The Monitoring Committee;

- Noted the Communications Activities since the last PMC meeting, and;
- Noted progress in implementation of the Communications Strategy.

9. Evaluation Plan Update

The Chair introduced the Evaluation Plan update paper as provided in the meeting papers and introduced **Sarah McCarthy** of **SJC Consultancy** as the consultant appointed to conduct the INTERREG VA and PEACE IV Implementation Evaluation.

Sarah McCarthy provided a summary presentation on the Implementation Evaluation and the resulting recommendations

The Department of Finance representative thanked Sarah McCarthy for an informative and insightful report, and commended the SEUPB for undertaking the evaluation and acknowledging any issues identified.

The Environmental Pillar representative (1) requested further information on the views of seven unsuccessful applicants who responded to the evaluation survey.

Sarah McCarthy provided a response, stating the feedback was generally positive, and unsuccessful applicants had welcomed the debriefing meetings and were accepting of the review process.

The MA Director referred to the processing times outlined in the consultant's presentation and explained the reasons behind any perceived delays in issuing Letters

of Offer, including the implementation of pre-commencement conditions. **The MA Director** also outlined proposals to issue future Letters of Offer with time-bound conditions, and acknowledged the support of JS and FCU staff in developing workflows and financial data.

The Wheel representative commended the SEUPB on the quality of paperwork, and Sarah McCarthy on the integrity and transparency of the evaluation.

The Monitoring Committee;

- Noted progress made in implementing the Programme's Evaluation Plan.
- Noted the Executive Summary and recommendations of the Implementation Evaluation report
 – this was also presented to the PEACE IV PMC at their meeting on 07 November 2018

10. A.O.B.

The NILGA/ UUP representative queried the timeline for commencement of developmental work on the PEACE Plus Programme and consultation with councils.

The Chair welcomed the inclusion of the PEACE Plus Programme at an early stage in the development of the Multi Financial Framework budget however, she explained the Programme is dependent on the UK's involvement and contribution following withdrawal negotiations.

The Chair informed Members the SEUPB has appointed ASM to conduct exploratory research into potential areas for future funding on a cross-community and cross-border basis. Formal consultation will commence upon approval from both Member States, and **the Chair** will meet with NILGA representatives in December to discuss future planning.

The IBEC representative made the following comments;

- Commended the SEUPB on progress since the Referendum result was announced, and acknowledged the value of the Good Friday Agreement in Brexit negotiations;
- Expressed concern that the Programmes will be evaluated in a post-Brexit environment against criterion determined pre-Brexit;

- Queried which business projects may have difficulties drawing down funds and delivering on their original objectives post-Brexit;
- Emphasised the importance of the Programmes' visibility in adjusting to the effects of Brexit, and;
- Encouraged a timely response in implementing the PEACE Plus Programme.

In response, **the Chair** assured **the IBEC representative that** the SEUPB is in continuous discussions with the EU Commission and both Member States and is taking all necessary steps to prepare for the impact of Brexit.

The Scottish Government representative raised the uncertainty around Scotland's involvement in future Programmes, as the Peace Plus Programme appears to exclude Scotland and maritime borders.

The Chair pointed out the current movement to remove the border maritime restrictions, which could allow Scottish involvement in the Peace Plus Programme, and outlined the value of Scotland's role in the INTERREG Programmes to date.

11. Date of Next Meeting

The next meeting will take place in Scotland in Spring 2019 however, **the Chair** advised there may be a need to schedule an exceptional meeting prior to the UK's exit from the EU in March.

12. Project Presentations and Visits- SPIRE II and BREATH projects

The Chair thanked DKIT for hosting today's meeting and informed Members the Changing Lives project, also partnered by DKIT under the Health objective could, regrettably, not be facilitated in today's agenda and will present at a later date.

The Chair continued to introduce Dr Dominic McLarnon of Ulster University and Dr Paul MacArtain of DKIT, representing the SPIRE II project, who provided an update presentation since their initial presentation at the previous PMC meeting.

Following the SPIRE II presentation and questions from Members, **the Chair** introduced **Dr Keith Thornbury** of **DKIT** and the BREATH project. Members received the original presentation on the project from **Dr John Lockhart** of the University of Western Scotland at a PMC meeting on 06 September 2017 in Glasgow, and noted today's presentation by way of update.

The Chair concluded the meeting, before Members divided into groups to tour the project facilities.

<u>ANNEX I</u>

ACTION POINTS/ISSUES OF CLARIFICATION

ARISING FROM MONITORING COMMITTEE

Tuesday 27 November 2018, Dundalk Institute of Technology

ACTION POINTS

ACTION	TIMING	RESPONSIBILITY
PMC members to receive meeting presentations	Following PMC	Managing Authority
going forward	meetings	
Impact evaluators to present at next PMC	2019 PMC meetings	Managing Authority

<u>ANNEX II</u>

Attendance – INTERREG VA Programme Monitoring Committee – Tuesday 27 November 2018, Dundalk Institute of Technology

<u>Chair</u>

Chief Executive Officer, SEUPB

<u>Members</u>

Cllr Alex Baird	NILGA/ UUP
Paul Boylan	Acting JS Head of Unit, SEUPB
Prof. Sue Christie	Council for Nature, Conservation and the Countryside
Robin Clarke	Highlands and Islands Enterprise
Catherine Clynes	DPER
Ivan Cooper	The Wheel
Sean Cronin	Environmental Pillar
Michael D'Arcy	IBEC
Frank Duffy	Department of Finance NI
Mark Feeney	MA Director, SEUPB
Jacqueline Healy	Irish Human Rights and Equality Commission
Blair Horan	Irish Congress of Trade Unions, Ireland
Ruth MacDonald	Scottish Government

Philip Maguire	CBI
Leanne Massey	SEUPB
John Maxwell	Scottish Government
Dominic McCullough	Department of Finance NI (DoF)
Geraldine McGahey	The Equality Commission NI
Dr Aedin McLoughlin	Environmental Pillar
Nicola Mellis	Scottish Government
Philip Mynes	NICVA
Ken Nelson	Intertrade Ireland
Gearoid O'Keeffe	Dept. of Public Expenditure and Reform (DPER)
Paul Sheridan	Corporate Services Director, SEUPB
Linda Stewart	Scotland Europa
Cllr Sean Smith	North West Regional Assembly
Marianne Van De Vorle	EU Commission

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Susan Bardon	Department of Jobs, Enterprise & Innovation (DJEI)
Caroline Coleman	National Contact Point, Scotland (SEUPB)
Louise Kenny	Department of Health Ireland
Dave Loyal	Department for the Economy
Therese Lynch	Certifying Authority, SEUPB
John McCandless	Communications, SEUPB

Philip McMurray	Department of Agriculture, Environment and Rural Affairs (DAERA)
Michael Power	NISRA
James Russell	MA, SEUPB
Mark Stranaghan	Department for Infrastructure
Michael Spillane	DTTAS
Jim Sutherland	Department for Infrastructure
<u>Observers</u>	
Elaine Farmer	JS, SEUPB
Catherine Clynes	Department of Public Expenditure and Reform
Emer McGeough	NSMC
James Russell	Managing Authority, SEUPB
Judith Scott	NISRA
Clare Smyth	DTTAS
<u>Presenters</u>	
Sarah McCarthy	SJ Cartmin Consultancy
Dr Keith Thornbury	BREATH project
Paul MacArtain	SPIRE II Project
Dominic McLarnon	SPIRE II Project

Secretariat (SEUPB)

Tara McCormick

Thomas McGarvey

Managing Authority (minutes)

Managing Authority

<u>ANNEX III</u>

Glossary of acronyms used in the minutes:

CNCC	Council for Nature Conservation and the Countryside
DAERA	Department Of Agriculture, Environment & Rural Affairs
DBEI	Department of Business, Enterprise & Innovation (Ireland)
DfC	Department for Communities (Northern Ireland)
DfC (NI)	Department for the Economy
DHPCLG	Department of Housing, Planning, Community and Local Government
DoE	Department of Education (Northern Ireland)
DoF	Department of Finance (Northern Ireland)
DoH	Department of Health (Northern Ireland)

DJEI	Department of Jobs, Enterprise and Innovation
DPER	Department of Public Expenditure and Reform
Dfl	Department for Infrastructure
GDPR	General Data Protection Regulation
НМТ	Her Majesty's Treasury (UK)
ІСТИ	Irish Congress of Trade Unions
NICVA	Northern Ireland Council for Voluntary Action
NILGA	Northern Ireland Local Government Association
NISRA	Northern Ireland Statistics and Research Agency
NSMC	North South Ministerial Council
NWRA	Northern Western Regional Assembly
SCVO	Scottish Council for Voluntary Organisations

SEUPB Special European Union Programmes Body

Joint Secretariat

MA

JS

Managing Authority